

# Agricultural soil carbon sequestration

## Farmer interest and equity concerns in the “Wild West” of emerging voluntary markets



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Photos: Rademacher and Hamilton farms, Indiana

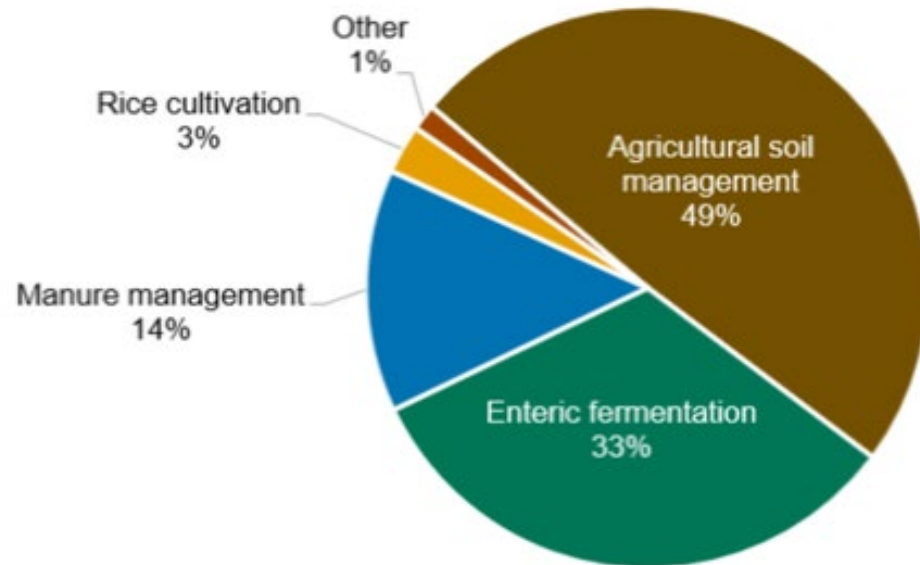
ACES Conference, Austin, December 2024  
Dr. Chloe Wardropper, University of Illinois



# GHG mitigation and US agriculture

US contributes ~13% of global emissions;  
10% of that is from agriculture

Total U.S. agriculture emissions by activity in 2021 =  
598.1 million metric tons of carbon-dioxide equivalent



Note: Other includes urea fertilizer, liming, and field burning of agricultural residues.  
Source: U.S. EPA's *Inventory of U.S. Greenhouse Gas Emissions and Sinks: 1990–2021*.



Photo: NRCS-USDA

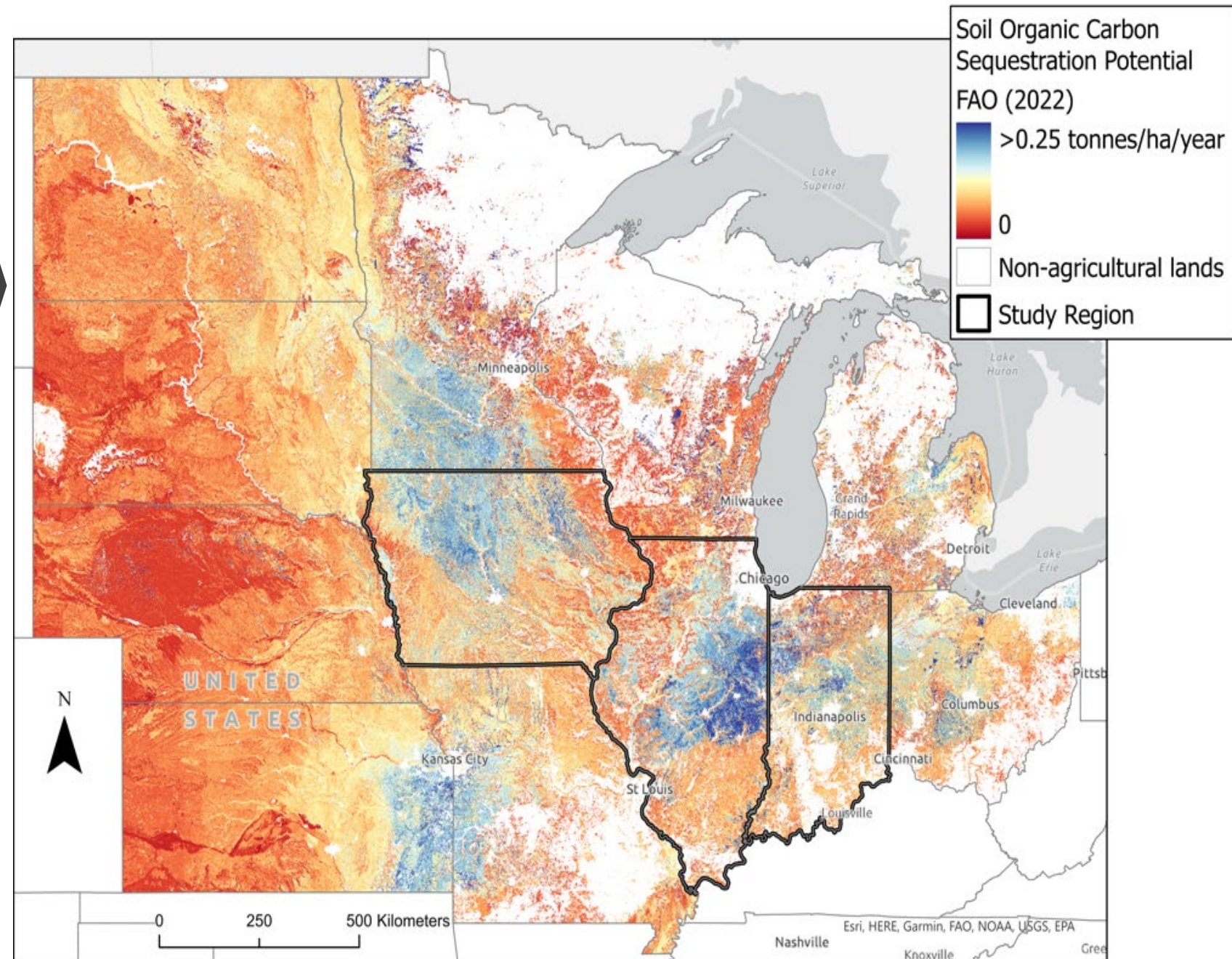
**Climate-smart farming practices**  
for mitigation through SOC sequestration

- conservation tillage
- cover cropping
- grazing management
- nutrient management
- biochar application

# Soil organic carbon (SOC) sequestration potential

(Data: FAO GSOCmap)

- Midwest produces ~80% of corn and soybeans in US, 25% of global
- Soils also have high potential to mitigate emissions

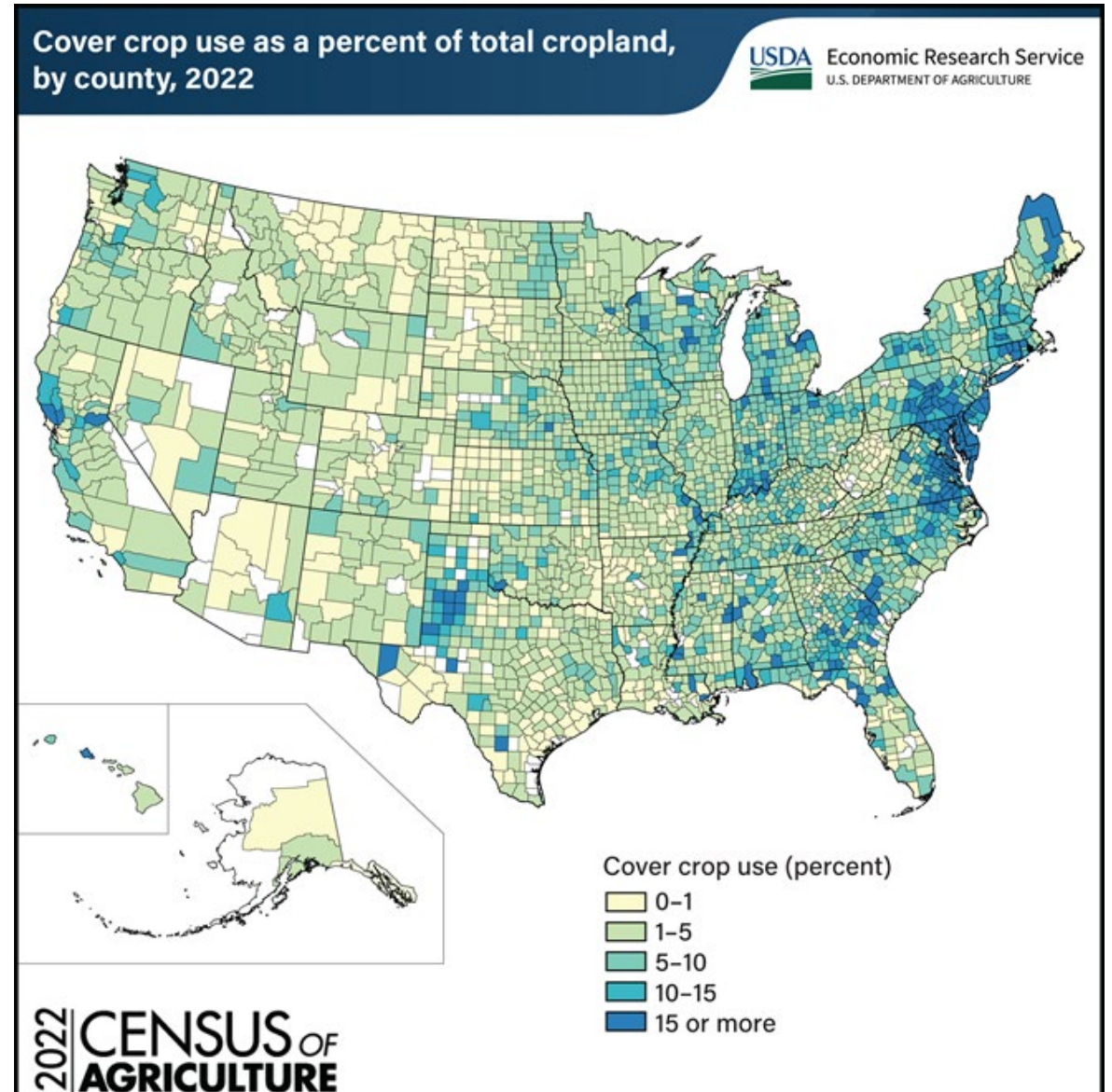


# Traditional incentive programs



Spending on traditional programs to support climate smart practices has increased, but adoption has not increased accordingly.

- Cover crop adoption has plateaued at ~5% of total cropland



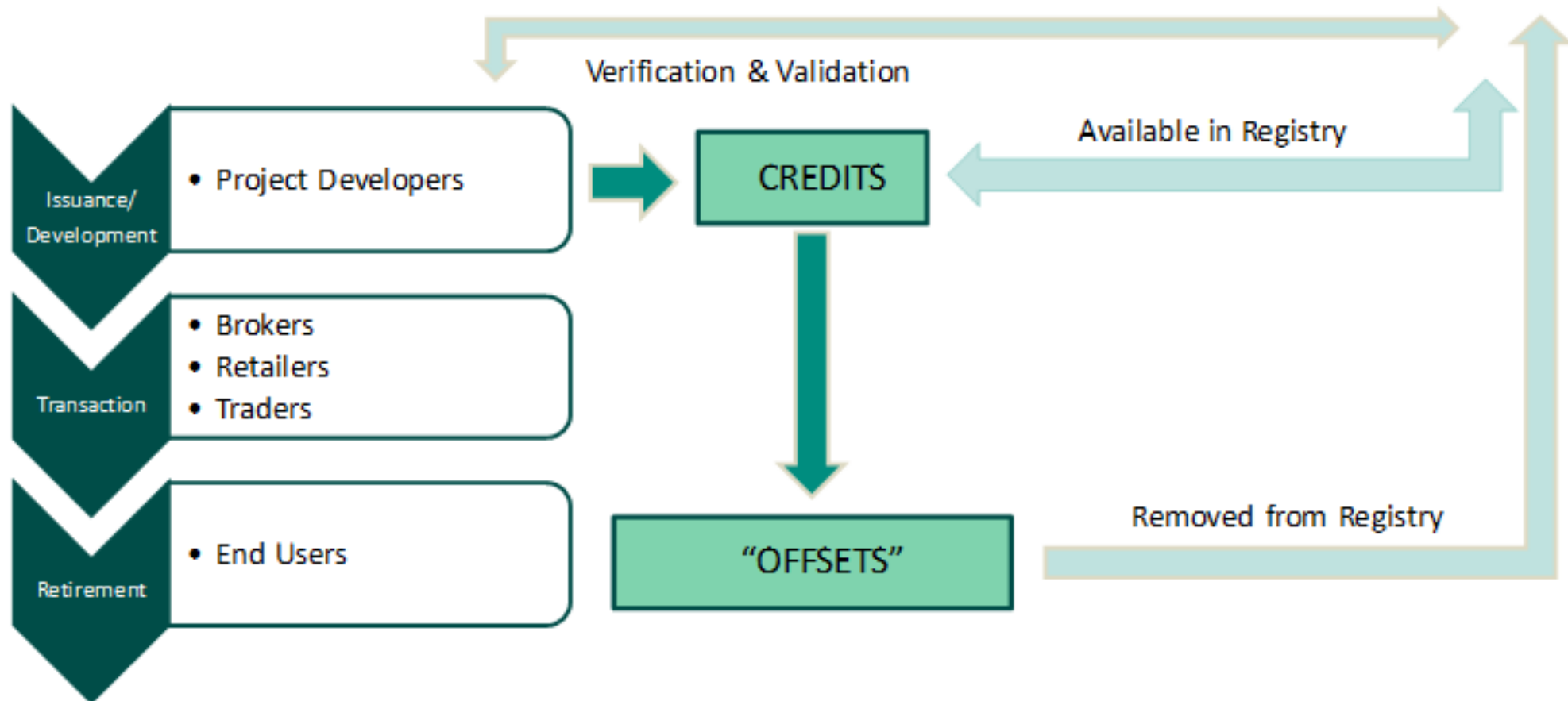
# New frontier: Agricultural soils and carbon markets



[Administration](#) [The Record](#) [Briefing](#)

This target prioritizes American workers. Meeting the 2030 emissions target will create millions of good-paying, middle class, union jobs – line workers who will lay thousands of miles of transmission lines for a clean, modern, resilient grid; workers capping abandoned wells and reclaiming mines and stopping methane leaks; autoworkers building modern, efficient, electric vehicles and the charging infrastructure to support them; engineers and construction workers expanding carbon capture and green hydrogen to forge cleaner steel and cement; and farmers using cutting-edge tools to make American soil the next frontier of carbon innovation.

The White House, 2021



Source: S&P Global Commodity Insights. Chart is provided for illustrative purposes.

# Critiques

- Additionality
- Equity



## The Farming Lobby's Cunning Plan to Fight Climate Change—and Regulation

The American Farm Bureau Federation has recast itself as a climate warrior, pushing for private offset markets relying on the fraught soil sequestration.



### CONSUMPTION

## Environmental Groups Call Biden's Carbon Bank Plan a 'Scam'

A letter from dozens of organizations pleads not to enact this strategy.

by Dan Nosowitz · April 22, 2021



# Project Aims and Methods

In the US Midwest,  
How do market actors describe carbon markets?  
Which farmers already participate and who wants to?  
Who is left out?





# Project Aims and Methods



indigo

Nori

ESMC

Soil and Water Outcomes Fund

CIBO

BAYER

N=14, others?

Gradable

CORTEVA

WESTERN SUSTAINABILITY EXCHANGE

TRUTERRA

agoro CARBON ALLIANCE

Nutrien

Rabobank

Grassroots Carbon

**Aim 1:**  
Understand how project developers conduct and frame their work

# Project Aims and Methods

**Aim 2:**  
Assess farmer willingness to accept market payments and barriers through survey

- Aim 2 Methods:**
- Paper survey sent by ISU Survey Center with farmer sample from Dynata
  - Sample=4500 from 7 Midwest states, oversampled small farms (≤150 acres), non-white, female
  - 414 responses (~9%)
  - Weights applied to adjust for non-response bias by group
  - Analysis: Descriptive and Willingness-to-Accept

Your farm

1. Do you make farm management decisions on your farm?  
 1 = No → Please share the survey with the person who makes farm management decisions for your farm.  
 2 = Yes

2. What is the total number of cropland acres you planted in 2023, including land that you own and land that you rent from others? [Do not count land you rented out to other producers.]

a. Total acres planted	b. Planted acres you own	c. Planted acres you rented from others

d. What percentage of the cropland that you manage is irrigated? \_\_\_\_\_ %  
 e. What percentage of the cropland that you manage is certified Organic by the USDA? \_\_\_\_\_ %

3a. Did you use the following practices on land owned and/or leased in the last 3 years (mark all that apply)?

	No	Yes, on land I own	Yes, on land I lease
a. No till	1	2	3
b. Reduced/ridge/strip till	1	2	3
c. Winter cover crops	1	2	3
d. Enhanced nutrient management (reduced or slow-release fertilizer use, changed fertilizer timing)	1	2	3
e. Allow livestock to graze on cropland	1	2	3
f. Manure application	1	2	3
g. Other conservation practice (describe: _____)	1	2	3

3b. On what percentage of your planted land do you use any of the above practices? \_\_\_\_\_ %

4. What county and state do you live in? County: \_\_\_\_\_ State: \_\_\_\_\_

5. How long have you lived in this county? \_\_\_\_\_ years

6. In which counties and states did you operate farmland in 2023? \_\_\_\_\_

7. Please estimate the number of acres of the following crops you planted in 2023:

Crop:	# of acres planted	Crop:	# of acres planted
a. Corn grain		f. Milo/Grain sorghum seed	
b. Corn silage		g. Hay (including alfalfa)	
c. Soybeans		h. Oats	



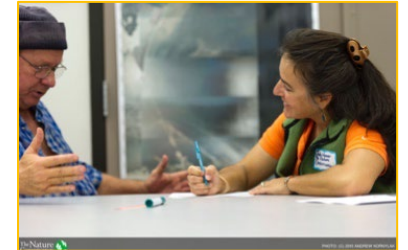
N=14, others?

**Aim 1:**  
Understand current institutions and perceptions of market actors

# Project Aims and Methods

## Aim 3 Methods:

- 30 interviews across 7 states
- Snowball sampling within 2x2 plan
  - Underrepresented (BIPOC, Woman, Beginning Farmer) vs. Represented (White, Man)
  - Conventional farm and practices vs. Non-conventional (Organic, Regenerative, <40 acres)
- Analysis: Understanding market perceptions within an environmental justice framework



**Aim 1:**  
Understand current institutions and perceptions of market actors

**Aim 3:**  
Contextualize survey responses farmer perceptions through interviews

# Aim 2: Survey (Preliminary analysis!)

## Farmer knowledge of, participation in VCMs

- 3% participation in VCMs (51% in public program)
- VCMs: very low for small farms & minority farmers
- Female, small farm, minority farmers less likely to be contacted by VCMs

		Female		Small farm		Minority	
	Overall	(1) No	(2) Yes	(1) No	(2) Yes	(1) No	(2) Yes
Have you participated in and/or sold carbon credits or offsets in a voluntary carbon market?	0.030 (0.171)	0.030 (0.172)	0.018 (0.133)	0.051 (0.219)	0.013** (0.115)	0.033 (0.178)	0.000*** (0.000)
# of Responses	367	303	46	291	76	334	16
Have you ever enrolled in a state or federal program?	0.505 (0.501)	0.497 (0.501)	0.548 (0.503)	0.662 (0.474)	0.375*** (0.487)	0.506 (0.501)	0.629 (0.498)
# of Responses	390	307	52	310	80	342	17

		Female		Small farm		Minority	
	Overall	(1) No	(2) Yes	(1) No	(2) Yes	(1) No	(2) Yes
Has a company or buyer of voluntary carbon credits approached you and/or your farm managers about participating in a voluntary carbon market?	0.080 (0.272)	0.085 (0.279)	0.017*** (0.132)	0.146 (0.354)	0.026*** (0.161)	0.082 (0.275)	0.003*** (0.056)
# of Responses	365	301	47	289	76	334	15

Notes: Standard errors are in parentheses. \* p<0.1, \*\* p<0.05, and \*\*\* p<0.01 for mean difference between (1) and (2). 1= Yes.

# Aim 2:

## Farmer willingness to accept

Willingness to Accept program features  
(\$\$ not yet final)

Attribute	Levels for Option A: Contract	Option B: No Contract
Organization	Federal government Private Company	You do not enter into a new contract
Technical assistance & business planning?	Yes No	
Up-front data required	1 year of data 5 years of data	
Outcome verification	Yes No	
Annual payment per acre	\$20/acre \$50/acre \$100/acre \$200/acre	

# Aim 2:

## Farmer willingness to accept

Overall:

- 27% affirmation rate (compared to 3% current participation); small farms sig. lower
- Require significantly higher payment per acre for VCM vs. status quo, and even higher for underrepresented groups (minority, female, small, beginning)

Attribute	Levels for Option A: Contract	
Organization	Federal government Private Company	
Technical assistance & business planning?	Yes No	
Up-front data required	1 year of 5 years of	
Outcome verification	Yes No	not enter into a new contract
Annual payment per acre	\$20/acre \$50/acre \$100/acre \$200/acre	

\* Underrepresented groups prefer

\* Higher payment required

## Aim 2: Barriers

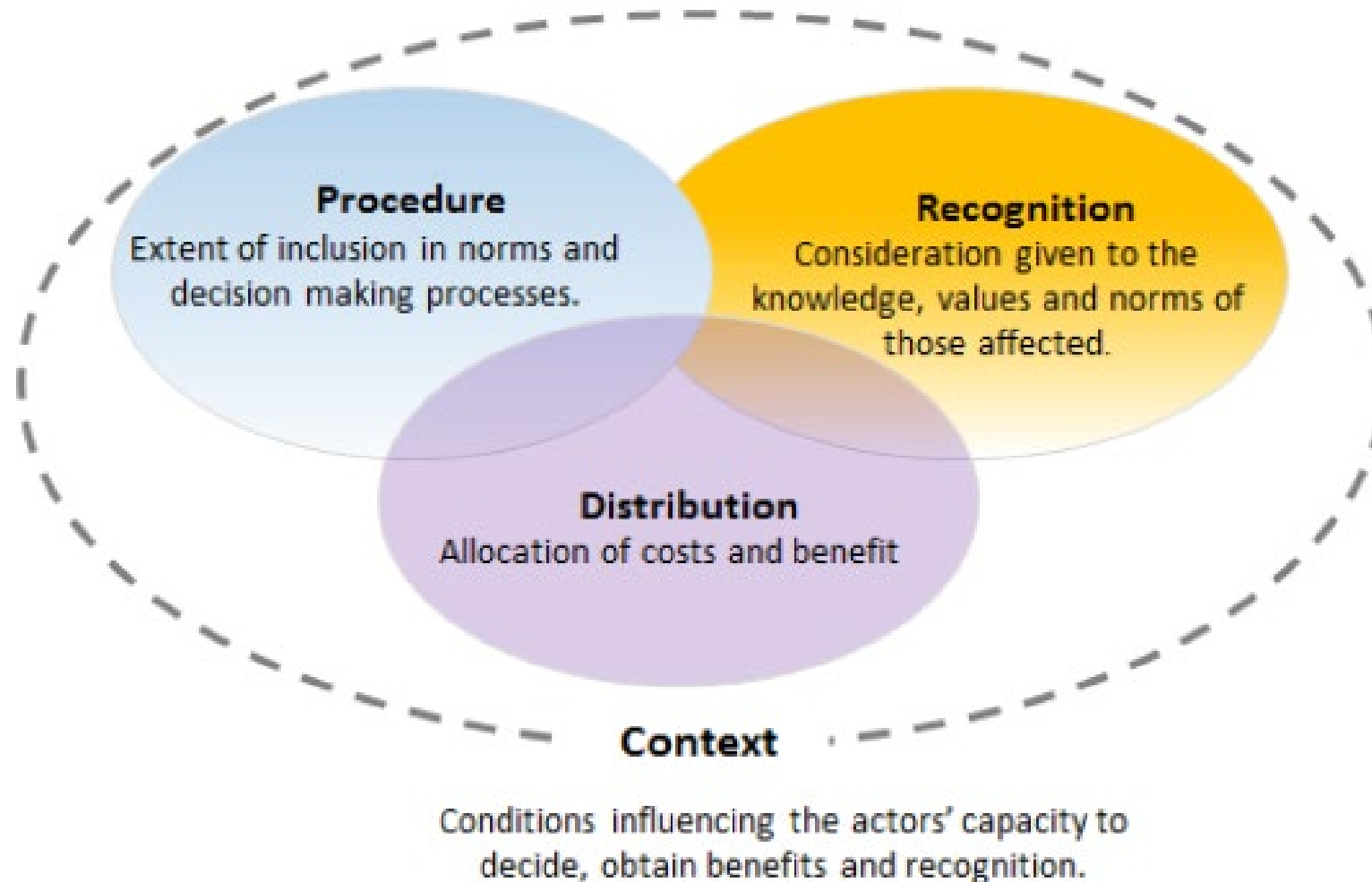
- <30% believe they can join
- 24% already do the qualifying practices, so wouldn't qualify
- High agreement: don't know what the payment is and concerned about loss of management decision flexibility
- Low agreement that VCMs are a fair way to provide farmers with payments for managing soil



# Aim 3: Interviews (Preliminary analysis!)

## Understand farmer perceptions

How do Midwest farmers perceive the justice implications of VCMs?





## Aim 3: Recognition

- Only certain types of farms and farmers recognized within carbon markets, due to
  - Networks
  - Efficiency
  - Capacity

“I had already known the contacts at Cargill [...] They just called me up and say, ‘Hey, you want to sit down and talk about some carbon?’ and I said, sure.”

– Chris, conventional

[Markets are geared toward] “operations that have the wherewithal and capacity to... make the operational changes. Eat the overhead necessary... I don't think they're geared at this stage to the, you know, 400-acre Organic farmer.”

– Cameron, Organic

“I only know one other Black farmer and we pretty much do whatever each other does.”

– John, conventional

## Aim 3: Distributional

- Benefits only available to certain farmers recognized by these programs
- Perception of benefits going to project developers and companies, not farmers

“No offense, but it's a bunch of young, ambitious people that don't know anything about agriculture writing these sustainability rules for these major corporations. They don't have a clue about farming.”

– Ryan, conventional

“My concern with the carbon markets is they have gotten so big, so fast that ... if you actually ask [project developers], ‘Can you tell me about what could I do?’ ... they don't have a clue.”

– Tucker, conventional

# Recommendations from participants

- Farmers want more education and active recruiting, higher payment
- Farmers and project developers both want stronger verification standards
  - tension: most farmers prefer less farm-level verification
- Transformational opportunities
  - cooperatives of small farms to allow participation
  - broader ecosystem markets (adding other ES to payment bundle)

Thank you!  
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Photos: Rademacher and Hamilton farms, Indiana

